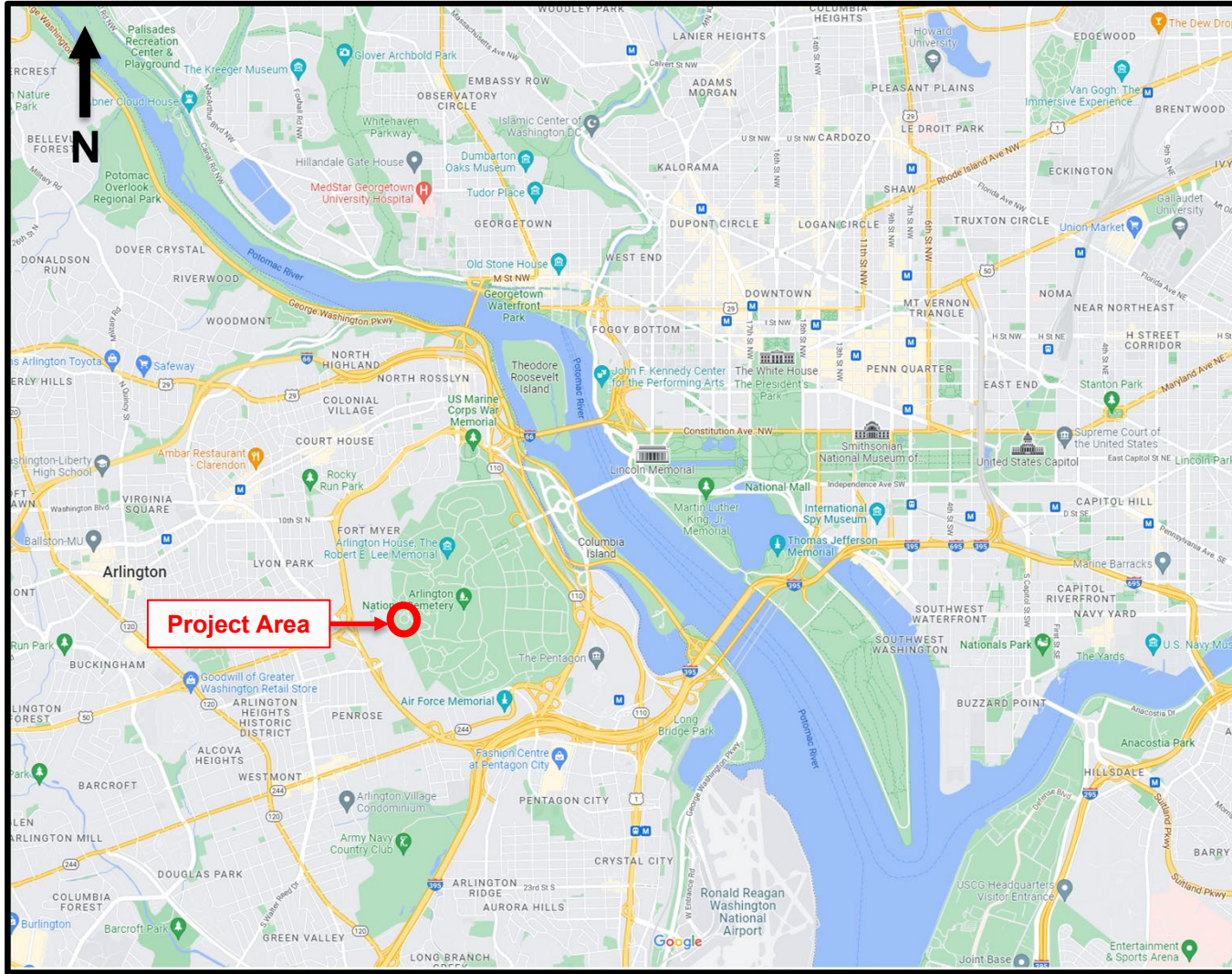




# ARLINGTON NATIONAL CEMETERY

HONOR · REMEMBER · EXPLORE



## CONFEDERATE MEMORIAL REMOVAL Army National Military Cemeteries Arlington National Cemetery Arlington, Virginia

COMMISSION OF FINE ARTS  
INFORMATION PRESENTATION  
16 NOVEMBER 2023 CFA MEETING

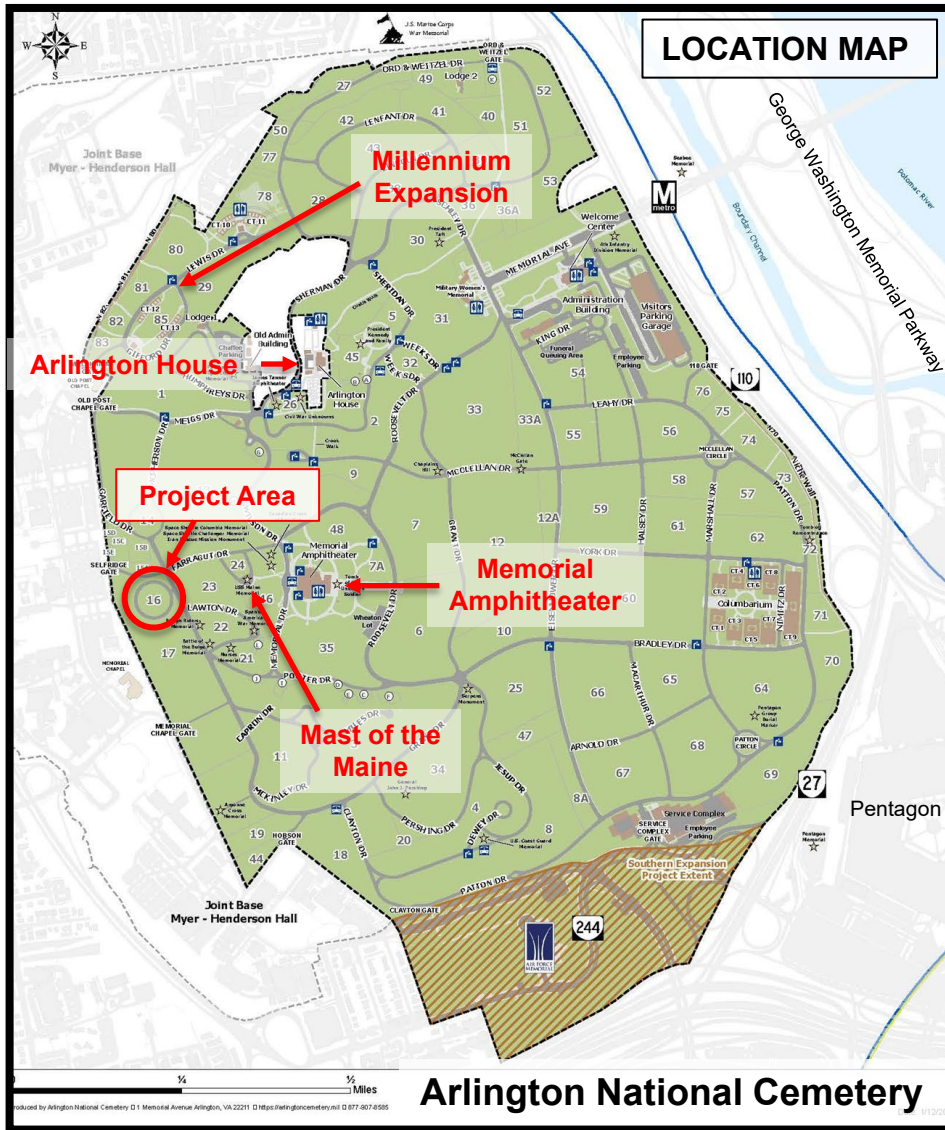
SUBMITTED: 2 NOVEMBER 2023



# ARLINGTON NATIONAL CEMETERY

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## LOCATION MAP & PROJECT DESCRIPTION



Army National Military Cemeteries (ANMC) will remove the bronze elements of the Confederate Memorial, which currently sit on a granite base in the center of Section 16 of Arlington National Cemetery. The proposed project is considered a federal undertaking with the potential to cause adverse effects on historic properties pursuant to 36 CFR 800.3(a).

Congress directed the establishment of the Commission on the Naming of Items of the DoD that Commemorate the Confederate States of America or Any Person Who Served Voluntarily with the Confederate States of America (the Naming Commission) in section 370 of the William M. (Mac) Thornberry National Defense Authorization Act for Fiscal Year 2021 (FY21 NDAA). The Naming Commission recommended deconstruction and removal of the bronze elements, and Congress mandated that the Secretary of Defense implement the Naming Commission’s recommendations. This undertaking is a direct result of the Secretary of Defense’s directive.

**The Naming Commission recommended that all work be planned and coordinated with the Commission of Fine Arts and the Historical Review Commission to determine the best way to proceed with removal of the monument. The Congressional mandate to remove the Memorial adopted that recommendation. It must be noted that ANMC believes the term “Historical Review Commission” is likely an error in the Naming Commission’s report and it should be referring to the Arlington County Historic Preservation Program & the Historical Affairs and Landmark Review Board (HALRB) or the National Capital Planning Commission (NCPC).**



**Site Description:** The memorial is located within Section 16 of Arlington National Cemetery, a section which contains the remains of Confederate soldiers. The graves and markers are arranged in concentric circles, with the inscriptions facing toward the center of the circle. There are 441 Confederate-style government-issued white marble grave markers and one private marker in the section, for a total of 442 grave markers. The memorial sits in the center of the circle, with four of the graves adjacent, one at each face, including that of the memorial's sculptor, Moses Ezekiel. A circular drive separates this section from the rest of the cemetery.

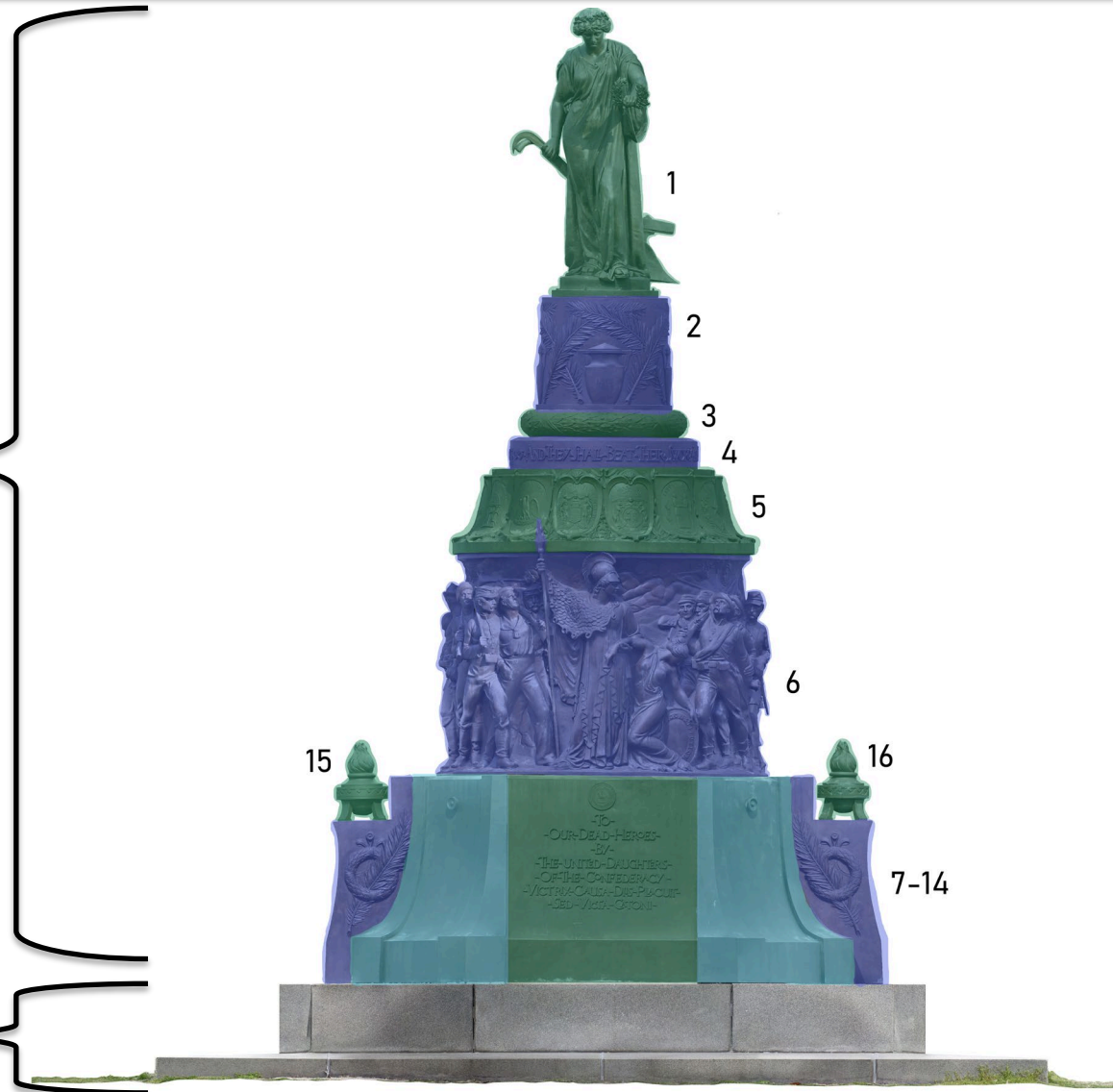
**Memorial Description:** The memorial stands approximately 33 feet tall and features a 30-foot-tall bronze sculpture atop an approximately 3-foot-tall polished granite base. The top of the sculpture is a larger-than-life female figure that represents the South. One of her hands rests on a plow, and the other hand holds a laurel wreath. This figure stands upon a pedestal of four urns, each representing one year of the Civil War. Underneath the urns, a frieze decorated with fourteen shields represents each of the eleven Confederate states and the three border states of Kentucky, Maryland, and Missouri. Just below these shields, a bronze bas-relief depicts 32 mostly life-sized sculptures, portraying mythical gods alongside southern soldiers and civilians, including two enslaved African Americans (a man and a woman). This bas-relief depicts the sculptor's own interpretation of antebellum southern society as it related to enslavement and the Civil War. The large bronze base includes three inscriptions and the name of the German foundry where the bronze was cast.



# MEMORIAL STRUCTURE

**Bronze Components**

**Granite Base**



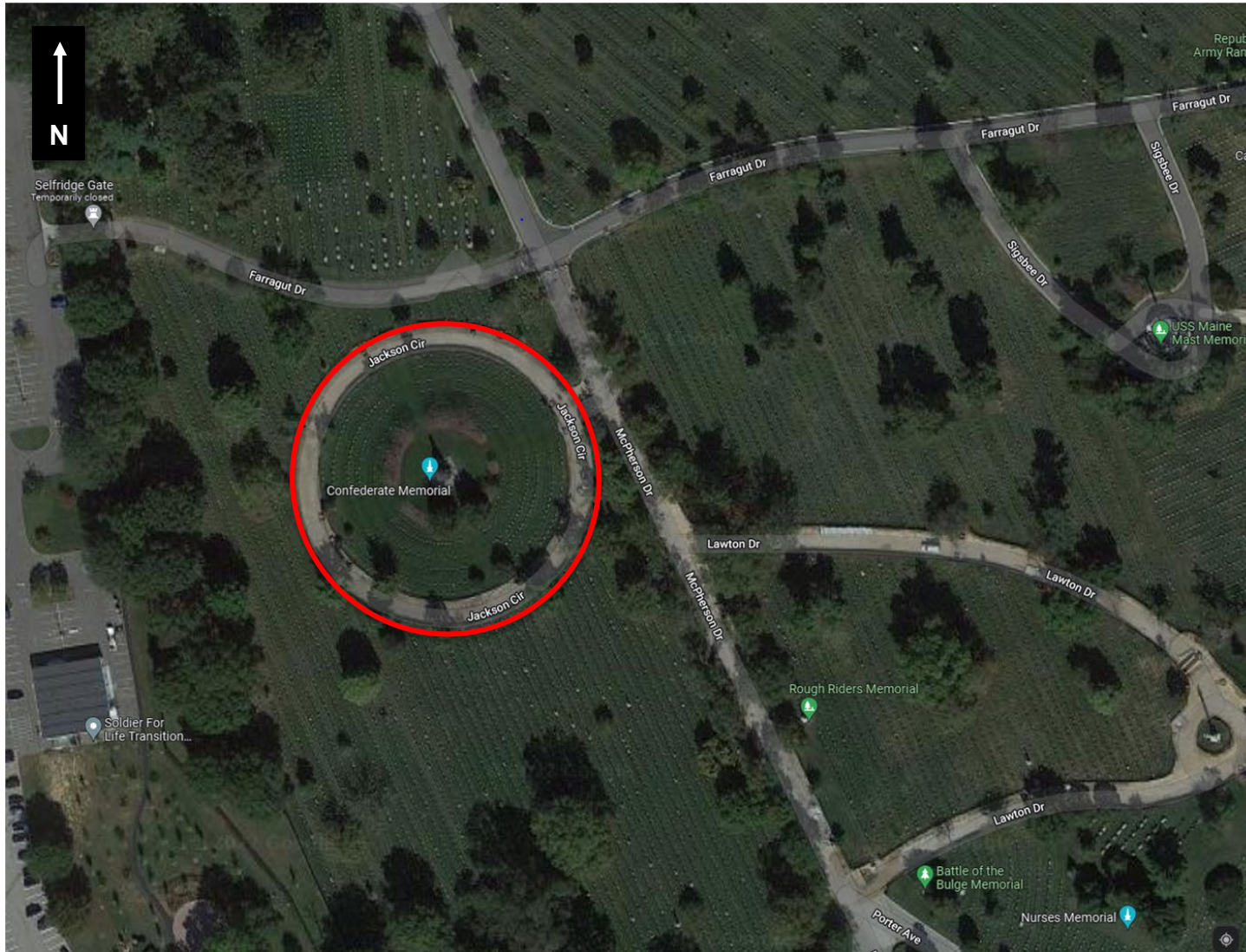
## **BRONZE COMPONENTS**

Component 1	Statue of the South
Component 2	Pedestal of Cinerary Urns
Component 3	Wreath Plinth
Component 4	Biblical Circle Inscription
Component 5	Frieze of Shields
Component 6	Figural Frieze
Component 7	Northwest Bronze Base
Component 8	North Bronze Base
Component 9	Northeast Bronze Base
Component 10	East Bronze Base
Component 11	Southeast Bronze Base
Component 12	South Bronze Base
Component 13	Southwest Bronze Base
Component 14	West Bronze Base
Component 15	West Torch
Component 16	East Torch

*Confederate Memorial, South elevation. Orthoimagery generated from photogrammetric model (HABS 2022 Study).*



## PROJECT DESCRIPTION



Satellite View of Project Area with limits of construction in **RED**.

ANMC expects to carefully deconstruct the Confederate Memorial bronze statue in a deliberate and careful manner. It will be moved to a secure temporary storage facility pending a final disposition determination, which will be determined in future consultations. The granite pedestal on which the memorial sits will be left in-situ. No ground disturbing activities will occur, as the memorial is in the center of burial Section 16.

While the disassembly work occurs, the surrounding landscape, graves, and headstones will be protected. Staging will occur on the circular drive that surrounds the memorial. Fencing will be erected around Section 16 to protect the surrounding landscape and grave markers and to ensure the safety of visitors.

After disassembly, the site and landscaping will be restored. The appearance and condition of the granite surface beneath the memorial is unknown. It will receive any necessary temporary and reversible fills (consistent with SOI standards) to ensure the structure is watertight and safe for visitors. Temporary fencing consistent with ANC's design guide could be installed while site disposition is determined in future consultations.



*ANMC is executing a coordinated NEPA and NHPA compliance effort, to meet the requirements of all applicable laws, policies, and regulations.*

The National Environmental Policy Act (NEPA) requires all federal agencies to evaluate potential environmental impacts of proposed major actions and to inform and involve the public in the decision-making process.

An environmental assessment is being prepared under NEPA for the removal of the bronze elements of the memorial.

The environmental assessment will consider the impacts of the proposed action, including the decision to remove the bronze elements from the stone base.



Per 36 CFR § 800.3, Army National Military Cemeteries initiated the section 106 process for the proposed removal of the Confederate Memorial's bronze elements from Arlington National Cemetery.

The proposed project is considered a Federal undertaking, as defined in 36 CFR § 800.16(y), and is the type of activity that has the potential to cause effects on historic properties pursuant to 36 CFR § 800.3(a).

ANMC has been consulting the Advisory Council for Historic Preservation (ACHP), the Virginia Department of Historic Resources (VDHR), consulting parties, and the public throughout the ongoing Section 106 process.

To date, ANMC has held one public meeting and two consulting parties meetings. ANMC is currently developing mitigations to adverse effects with input from consulting parties and the public, which will help to inform a programmatic agreement with entitled/by-rights consulting parties.

**As mandated by Congress, the agency now seeks comments from the CFA regarding the best way to proceed with removal of the Confederate Memorial from Arlington National Cemetery.**

**NHPA**

INITIATE

IDENTIFY

ASSESS

RESOLVE

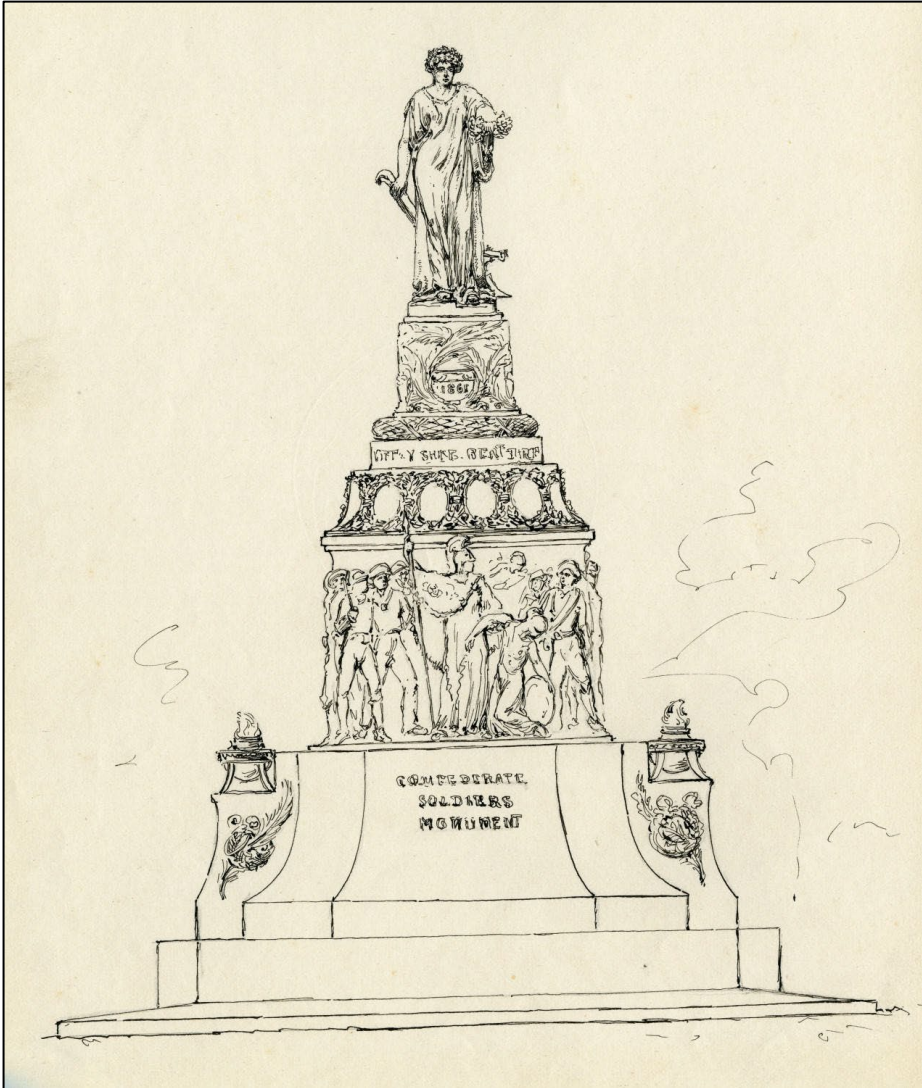
MEMORANDUM  
OF AGREEMENT  
(MOA)



# ARLINGTON NATIONAL CEMETERY

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## COMPLIANCE PROCESS TIMELINE



- Feb. 9, 2023: ANMC initiated the consultation with the Virginia Department of Historic Resources (DHR)
- March 3, 2023: DHR letter comments on APE, potential consulting parties, & ACHP involvement
- March 16, 2023: ANC submitted a revised Section 106 Initiation Package, a determination of eligibility of the Confederate Memorial for listing in the National Register of Historic Places (NRHP), and requested the Advisory Council on Historic Preservation (ACHP) enter the Section 106 process.
- Aug. 4, 2023: NOI initiating the NEPA process and Section 106 public consultation; started a 30-day public scoping period
- Aug. 23, 2023: Virtual public scoping meeting
- Aug. 29, 2023: DHR letter concurs with NRHP eligibility for memorial
- Sept. 2, 2023: End of public scoping period
- Sept. 20, 2023: Consulting parties meeting
- Sept. 29, 2023: ANMC submitted revised APE and assessment of adverse effects to DHR, public, & consulting parties for 30-day comment period
- Oct. 18, 2023: Consulting parties meeting
- Nov. 3, 2023: Entitled/by-rights consulting parties meeting
- Nov. 23, 2023: NEPA EIS process ended, Environmental Assessment (EA) will be prepared





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**PROJECT SITE PLANS,  
DRAWINGS, & ELEVATIONS**

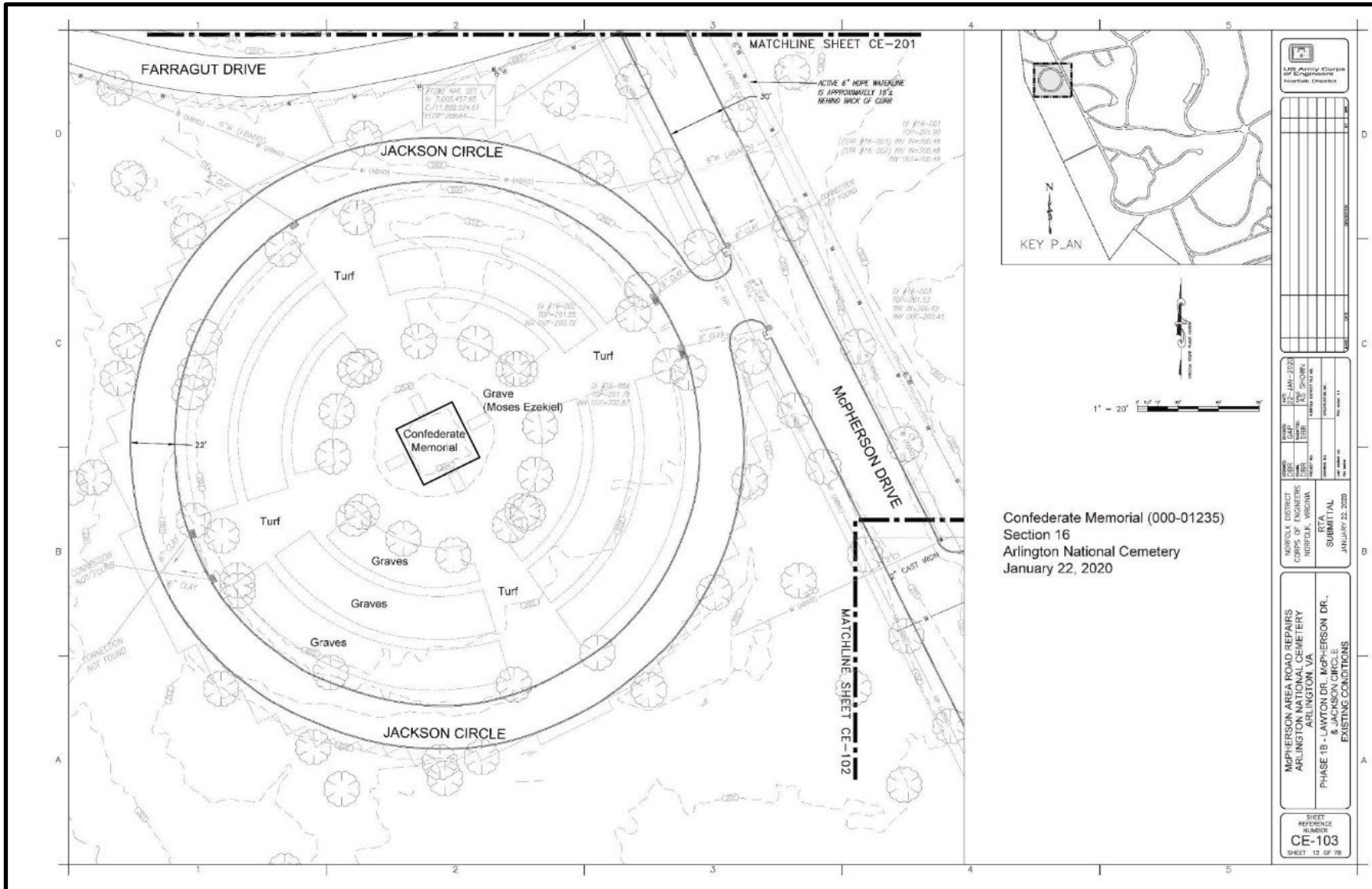




# ARLINGTON NATIONAL CEMETERY

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## PROJECT DRAWINGS



Confederate Memorial Site plan, Prepared by US Army Corps of Engineers, January 22, 2020.







In 2022, the Historic American Buildings Survey (HABS) completed archival record of the Confederate Memorial, including photos and ortho-imagery generated from a photogrammetric model, which was submitted to the Library of Congress (LoC).

“Confederate Memorial Documentation Project, Arlington National Cemetery, Arlington County, VA, 2022.” Survey No. VA-1348 – J. Ortho-imagery generated from photogrammetric model, Historic American Buildings Survey, National Park Service, U.S. Department of the Interior, 2022.









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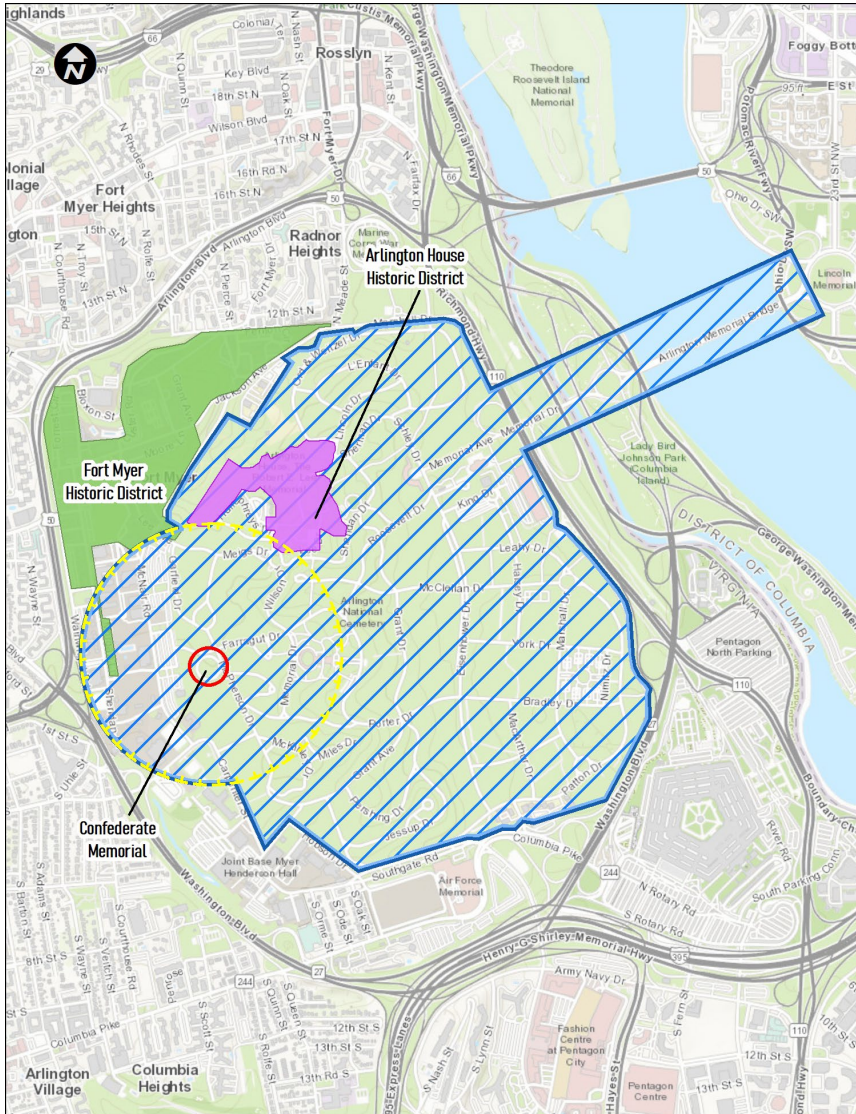
## **NHPA SECTION 106 DOCUMENTATION**





**Area of Potential Effect:** The APE includes the entirety of the Arlington National Cemetery Historic District. Support for this APE is provided below:

- The proposed undertaking would directly affect the Arlington National Cemetery Historic District by removing portions of a contributing resource to the NRHP-listed historic district, which is also an individually eligible resource.
- The removal would change the use and design of one entire section of the cemetery, Section 16.
- The ANC Historic District also contains the Memorial Avenue corridor and the Arlington Memorial Bridge, which is a monument to the sacrifices and valor of our nation's military personnel and a symbolic link between north and south.
- The APE does not expand any further out from the ANC Historic District boundaries.
- ANMC has determined that other areas of Virginia outside of the proposed APE, plus the Washington Monument Corridor, the entire United States, or any portions of our international community should not be included because the undertaking does not have the potential to cause visible or audible effects in these areas, nor does the undertaking have the potential to change land use or other public use characteristics outside of the Arlington National Cemetery Historic District.



*Map View of Revised APE & Project Area.  
APE outlined in **BLUE**.  
Viewshed impacts outlined in **YELLOW**.  
Proposed project location in **RED**.*



## Historic Properties Located Within the APE:

Per 36 CFR § 800.4, the following is a list of historic structures and features contributing to the ANC, Fort Myer, and Arlington House historic districts, which are located within / adjacent to the APE. These properties are identified in the 2014 programmatic agreement among ANC, the Virginia SHPO, and the Advisory Council on Historic Preservation (ACHP), ANC's 2014 National Register nomination, and ANC's 2012 DHR Reconnaissance Level Survey.

- Confederate Memorial (DHR #000-1235 / #000-0042-0029)
- Arlington National Cemetery Historic District (DHR #000-0042)
- Boundary walls and gates (DHR #000-0042-0017)
- Grave Markers (DHR #000-0042-0021)
- Battle of the Bulge Memorial (DHR #000-0042-0025)
- Rough Riders Memorial (DHR #000-0042-0040)
- Spanish-American War Memorial (DHR #000-0042-0043)
- Spanish-American War Nurses Memorial (DHR #000-0042-0044)
- U.S.S. Maine Memorial (DHR #000-0042-0047)
- Arlington House Historic District (DHR #000-0001)
- Arlington House Cultural Landscape (CLI #600049)
- Fort Myer Historic District (DHR #000-0004)

*Map View of Revised APE & Project Area.  
APE outlined in **BLUE**.  
Viewshed impacts outlined in **YELLOW**.  
Proposed project location in **RED**.*



# ARLINGTON NATIONAL CEMETERY

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## IDENTIFICATION OF HISTORIC PROPERTIES



**Historic Properties within the viewshed of the proposed undertaking:** There are historic structures and features that contribute to these historic districts which are located within, or adjacent to, the APE. The APE shown on the previous slide, includes these contributing features and structures within the viewshed of the proposed undertaking.

There are no known archaeological resources within the APE.

**The Confederate Memorial is visible from the following sites:**

- Custis family gravesite (ANC)
- Section 13, white Civil War (enlisted) soldiers' primary burial ground (ANC)
- Grave markers and burial sections 1, 3, 11, 13, 14, 16, 17, 21, 22, 23, 24, 35, 37, and 46 (ANC)
- Boundary walls and gates (ANC)
- U.S.S. Maine Memorial (Mast of the Maine [ANC])
- Spanish-American War Memorial (ANC)
- Spanish-American War Nurses Memorial (ANC)
- Battle of the Bulge Memorial (ANC)
- Rough Riders Memorial (ANC)
- Selfridge Gate (ANC)
- McNair Rd. (Joint Base Myer-Henderson Hall [JBM-HH])
- Fort Myer Memorial Chapel (JBM-HH)



ANMC has determined that the proposed removal of the Confederate Memorial will cause or have the potential to cause **adverse effects** on the following resources:

**Confederate Memorial**  
**Arlington National Cemetery Historic District**  
**Arlington House Historic District**

ANMC has determined that a Programmatic Agreement (PA) is the best course of action to move forward with the resolution of effects in the Section 106 process. The PA will include robust mitigation measures related to the removal of the bronze features of the Memorial. The PA will also establish procedures for future consultation and consultation protocol for the disposition of the Memorial.



## Potential Mitigation Measures for the Memorial Removal:

### 1. Documentation

- Historic American Building Survey (HABS): This level of documentation would include a thorough history as well as a physical documentation.
- Condition Assessments: before, during, and after disassembly.
- Disassembly documentation: may include measured drawings, history, a step-by-step narrative of the disassembly process, photography, and videography to produce a comprehensive, interdisciplinary record of the structure as it currently exists within Section 16 and the ANC landscape.

### 2. Disassembly & Storage Performance Standards

- ANMC would set high standards for disassembly and storage to minimize potential damage to the Memorial. This would cover the inventory during disassembly, cleaning, storage methods, and annual inspections.

### 3. Interpretation

- Interpretation options might include interpretative wayside panels, web pages, and story maps.



## Potential Mitigation Measures for the Memorial Removal (continued):

### 4. Consultation

- ANMC would include language in a Programmatic Agreement (PA) to set procedures for future consultation with the SHPO and other consulting parties regarding the final placement and reassembly of the Confederate Memorial.
- ANC, the SHPO, and other Consulting Parties may either execute a Programmatic Agreement (PA) or a Memorandum of Agreement (MOA) regarding the disposition of the Confederate Memorial. The PA or MOA will provide stipulations regarding the final disposition site and any related mitigations, such as interpretation, at that location or at ANC.





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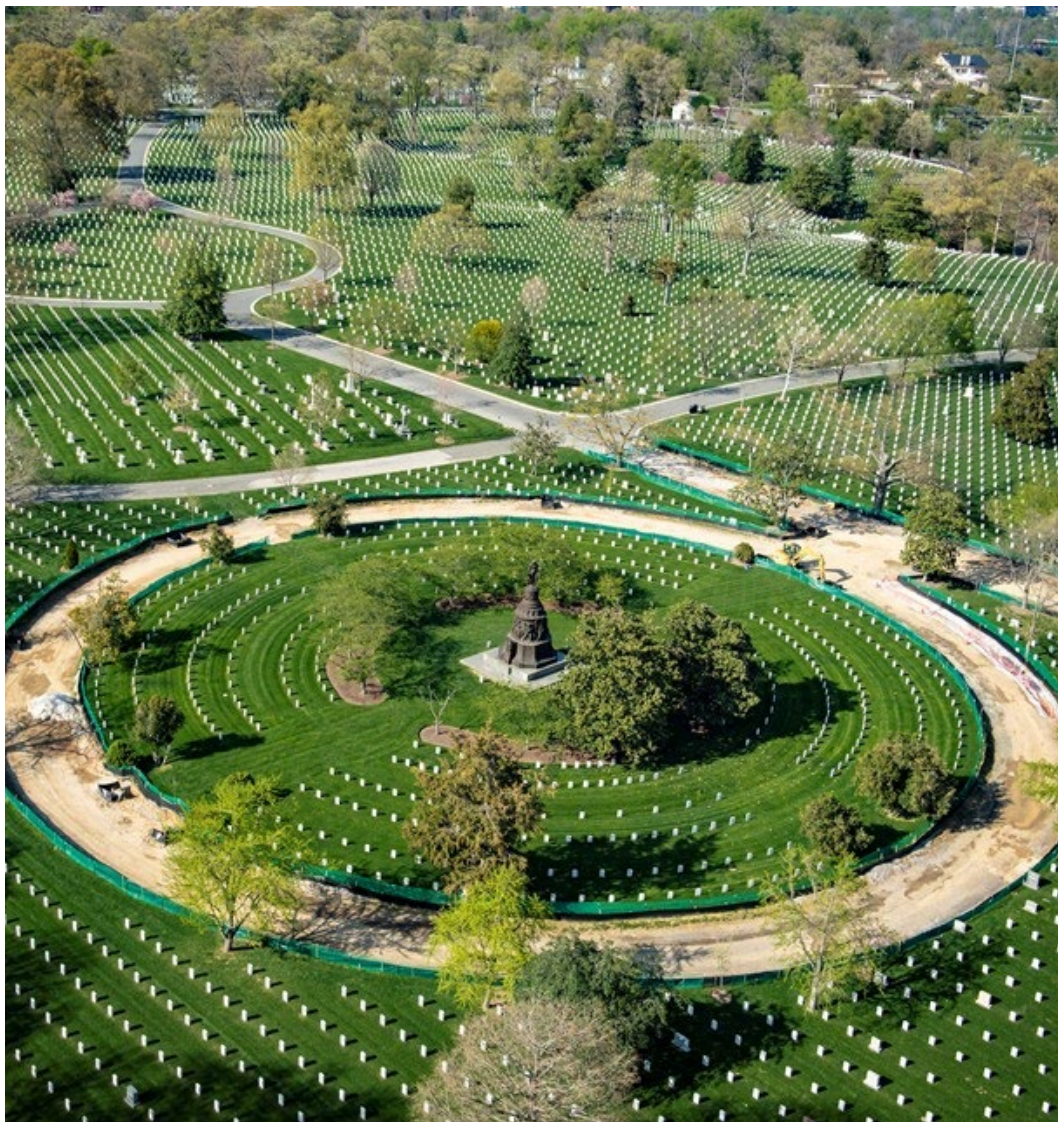
## **SUPPORTING DOCUMENTATION**



# ARLINGTON NATIONAL CEMETERY

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## EXISTING SITE VIEW & DESCRIPTION



Aerial photography of Section 16  
at Arlington National Cemetery,  
Arlington, Va., April 20, 2022.

### Site Description:

Section 16 contains the remains of Confederate soldiers, arranged in concentric circles with government furnished headstones facing toward the center of the circle. The Confederate Memorial sits in the center of the circle, with four graves adjacent, one at each face. A circular drive separates the section from the rest of the cemetery.

The memorial stands approximately 33 feet tall and features a 30-foot-tall bronze sculpture atop an approximately 3-foot-tall polished granite base:

- The granite base is composed of two pieces: a 27-foot 8-inches square, with a height of 8-inches, supports a granite plinth that is 20-feet by 18-feet and 26-inches tall.
- Bronze elements taper from 15-feet wide and 6-feet 4-inch-tall base to a 5-feet 5-inch wide and 8-feet 8-inches tall frieze and plinth section, up to a statue on pedestal element.

Four Confederate soldiers lie at the base of the Memorial, one on each side: the memorial's sculptor, Moses Ezekiel; Lt. Harry C. Marmaduke of the Confederate Navy; Capt. John M. Hickey of the Second Missouri Infantry; and Brig. Gen. Marcus J. Wright, who commanded brigades at the battles of Shiloh and Chickamauga.





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## MEMORIAL PHOTO-DOCUMENTATION





# ARLINGTON

## NATIONAL CEMETERY

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## MEMORIAL PHOTO-DOCUMENTATION





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## MEMORIAL PHOTO-DOCUMENTATION





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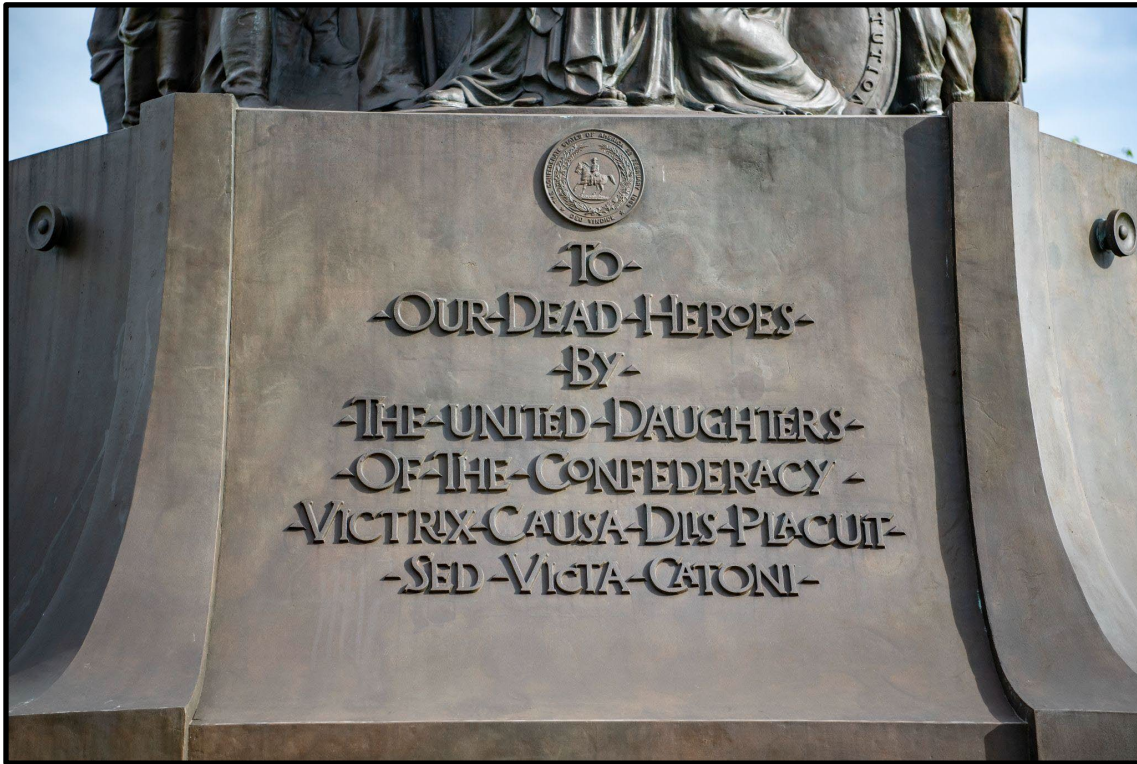
**MEMORIAL PHOTO-DOCUMENTATION**



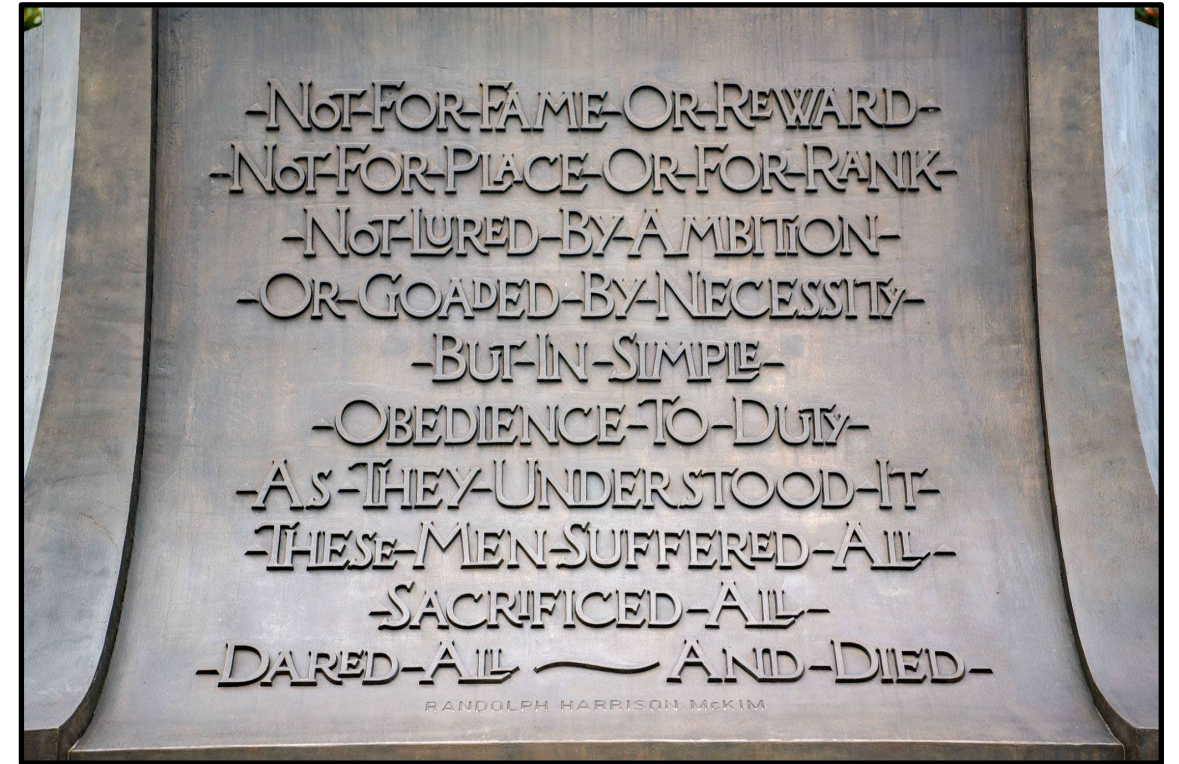








United Daughters of the Confederacy inscription, south elevation. U.S. Army photo.



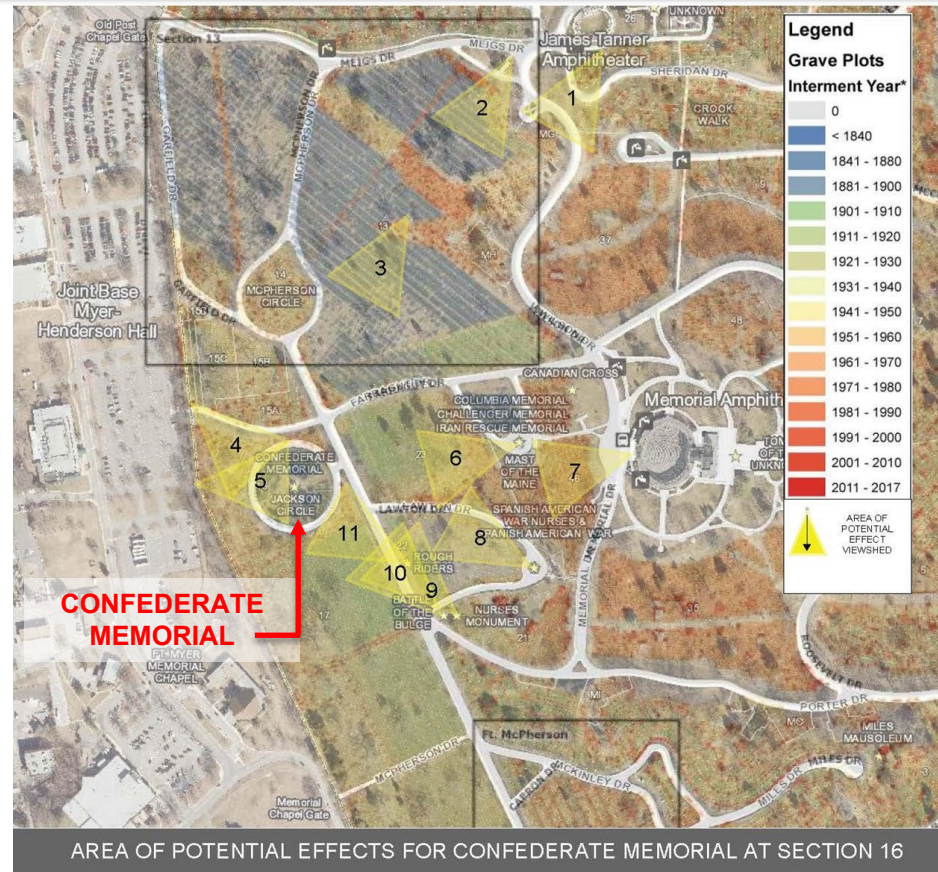
Inscription quoting Randolph Harrison McKim, north elevation. U.S. Army photo



# ARLINGTON NATIONAL CEMETERY

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APE VIEWSHEDS: 2022



1. JAMES TANNER AMPHITHEATER, 1873
2. RECEIVING VAULT
3. CUSTIS FAMILY PLOT, 1853
4. SELFRIEDGE GATE, 1958
5. MCNAIR ROAD, JOINT BASE MYER-HENDERSON HALL
6. MAST OF THE MAINE (USS MAINE MEMORIAL), 1912
7. MEMORIAL AMPHITHEATER, 1920
8. SPANISH-AMERICAN WAR MEMORIAL, 1902
9. SPANISH-AMERICAN WAR NURSES MEMORIAL,
10. BATTLE OF THE BULGE MEMORIAL, 2002
11. ROUGH RIDERS MEMORIAL, 1906



1. JAMES TANNER AMPHITHEATER, 1873

1



2. RECEIVING VAULT

2





3. CUSTIS FAMILY PLOT





4. SELFRIDGE GATE, 1958

4



5. MCNAIR ROAD, JOINT BASE MYER-HENDERSON HALL

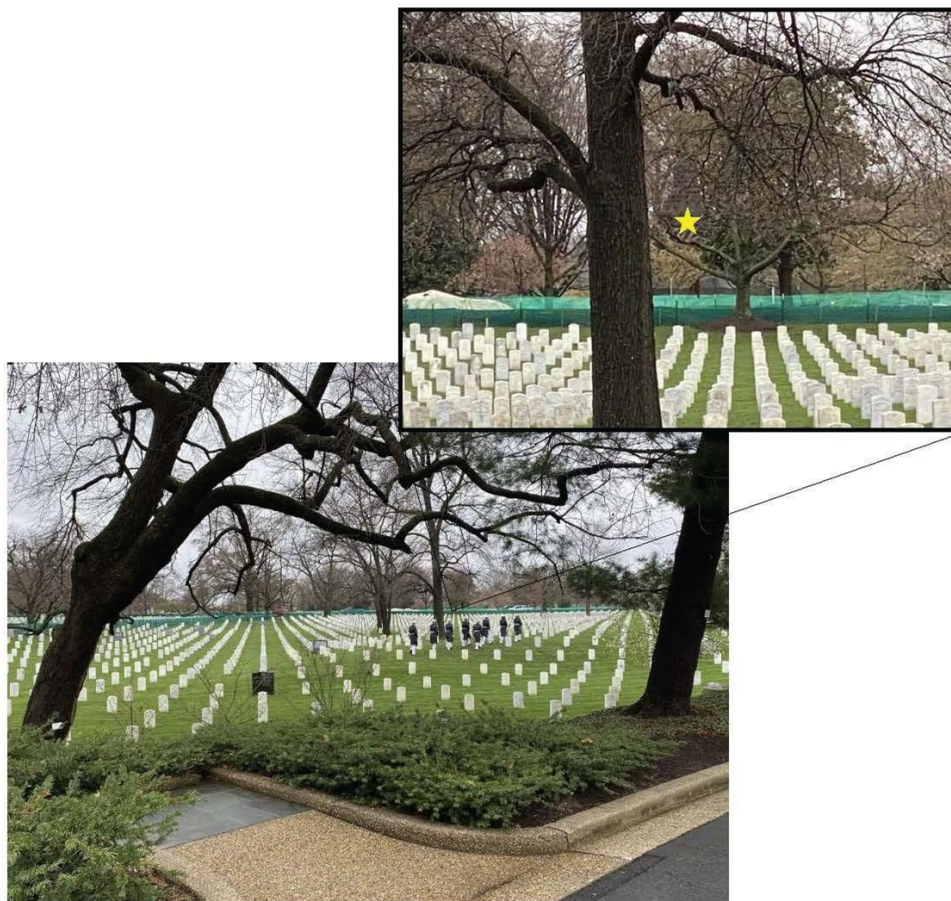
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6. MAST OF THE MAINE (USS MAINE MEMORIAL), 1912

6





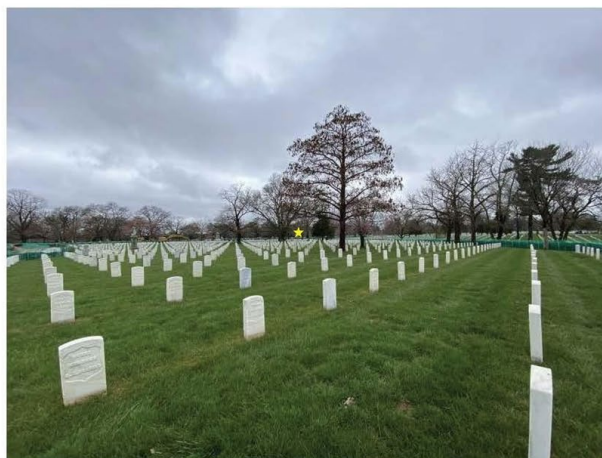
7. MEMORIAL AMPHITHEATER, 1920

7



8. SPANISH-AMERICAN WAR MEMORIAL, 1902

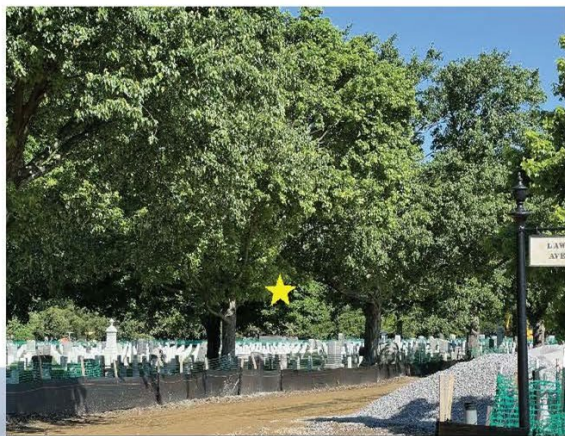
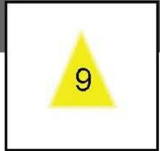
8







9. SPANISH-AMERICAN WAR NURSES MEMORIAL





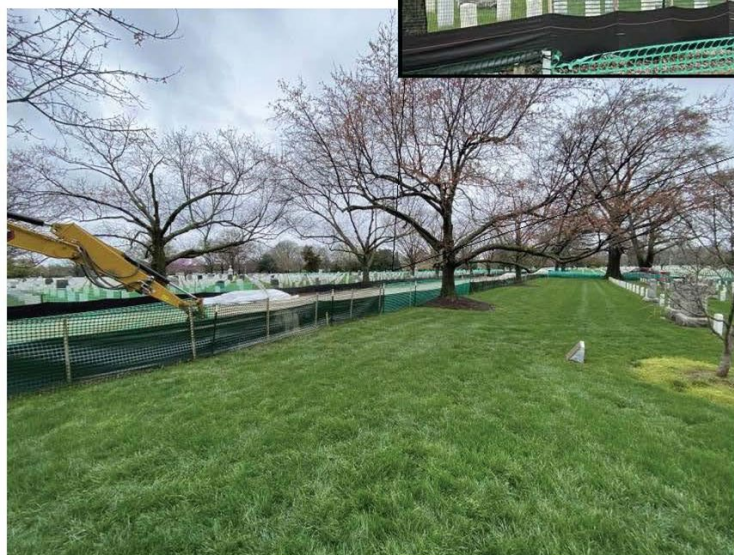
10. BATTLE OF THE BULGE MEMORIAL, 2002





11. ROUGH RIDERS MEMORIAL, 1906

11

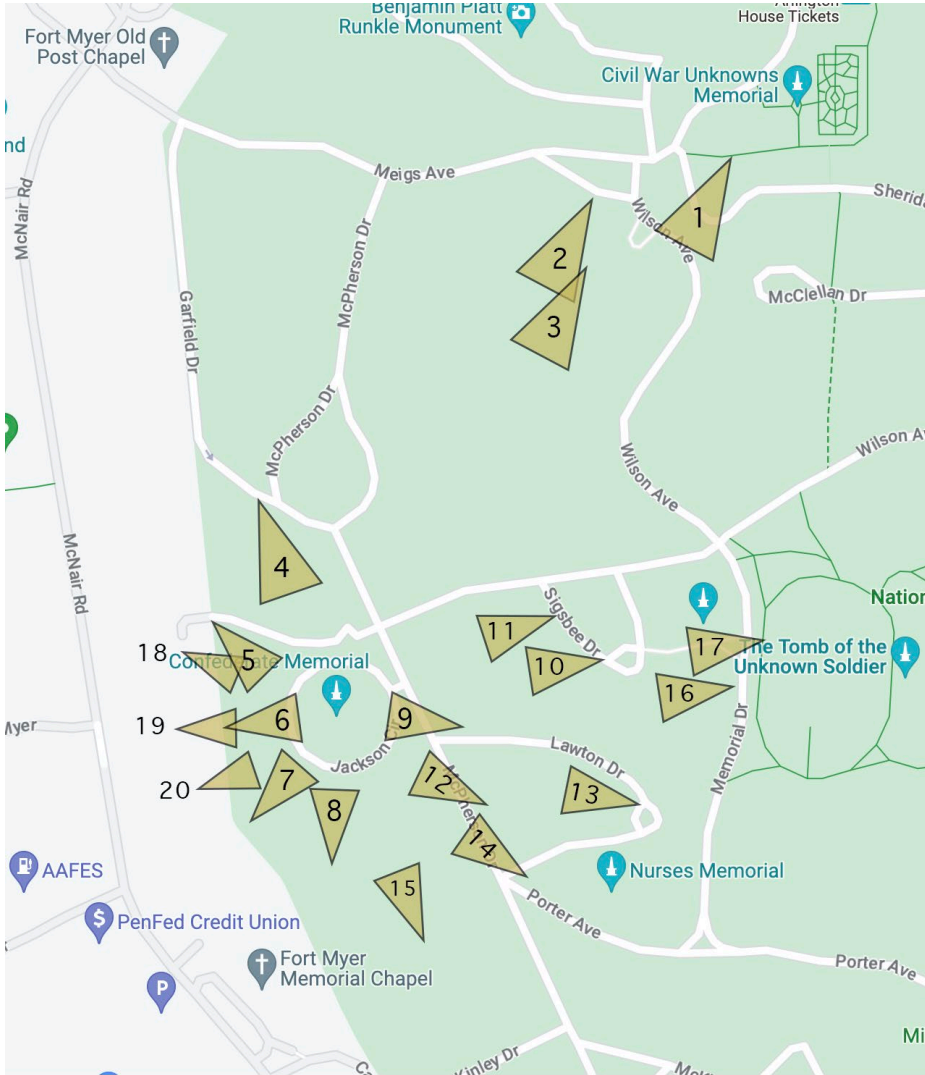




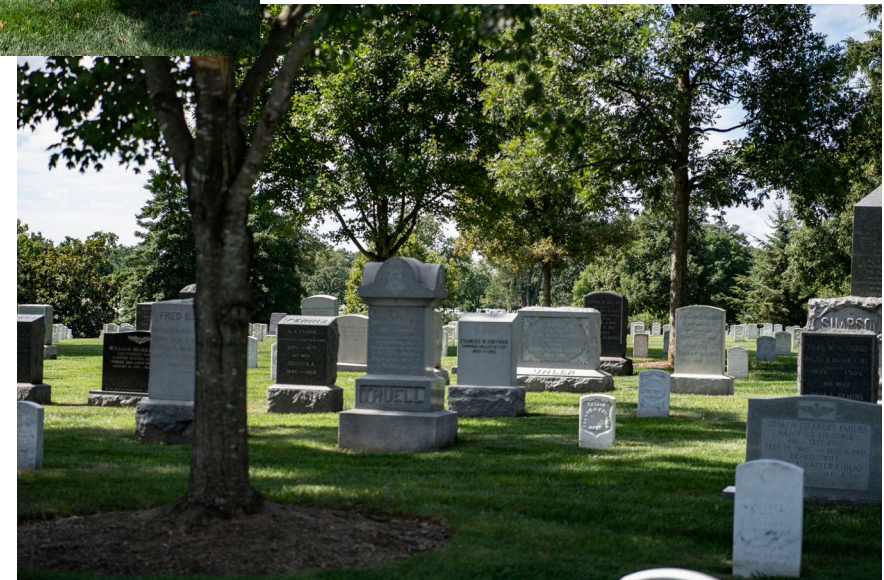
# ARLINGTON NATIONAL CEMETERY

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## APE VIEWSHEDS: AUGUST 2023



**View 1: Confederate Memorial not visible**



**View 2: Confederate Memorial not visible**

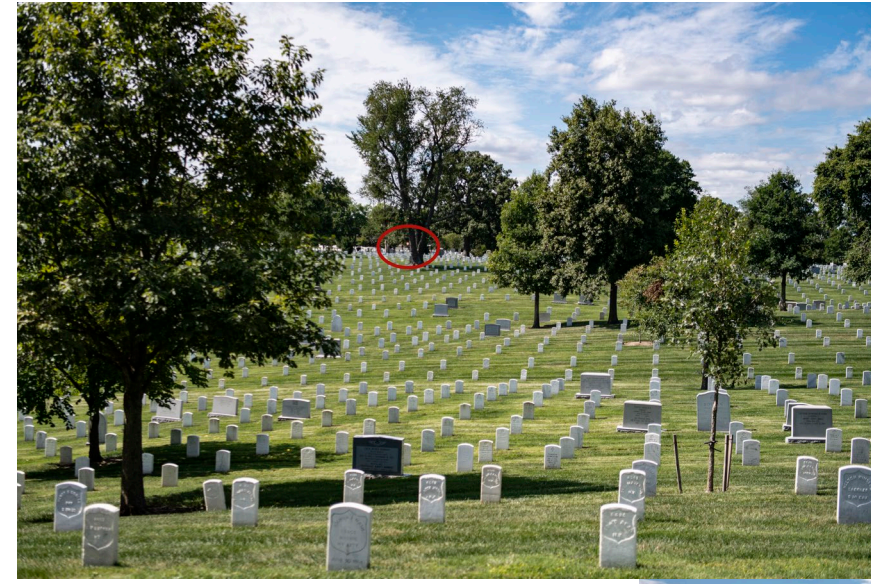
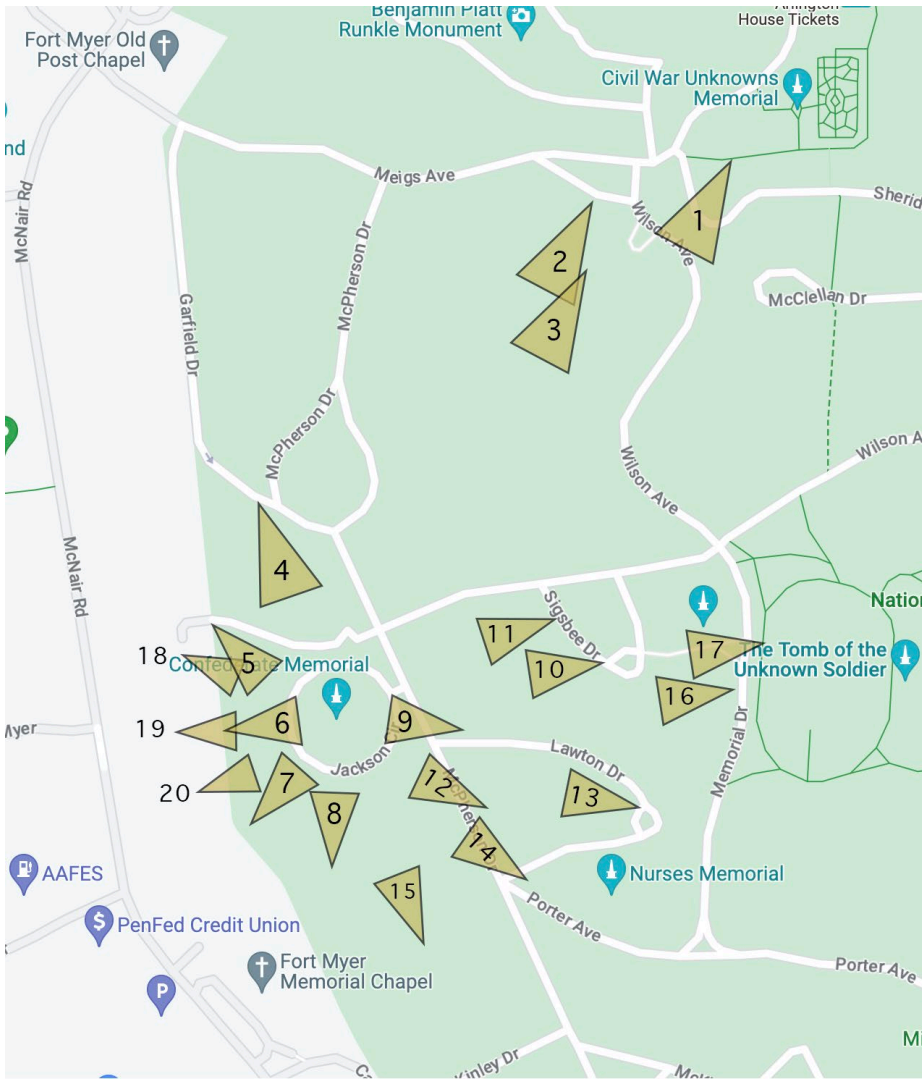
**Viewshed Map Key**  
Angle of photo and photo number in **YELLOW**.



# ARLINGTON NATIONAL CEMETERY

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## APE VIEWSHEDS: AUGUST 2023



**View 3: Confederate Memorial partially visible**



**View 4: Confederate Memorial partially visible**

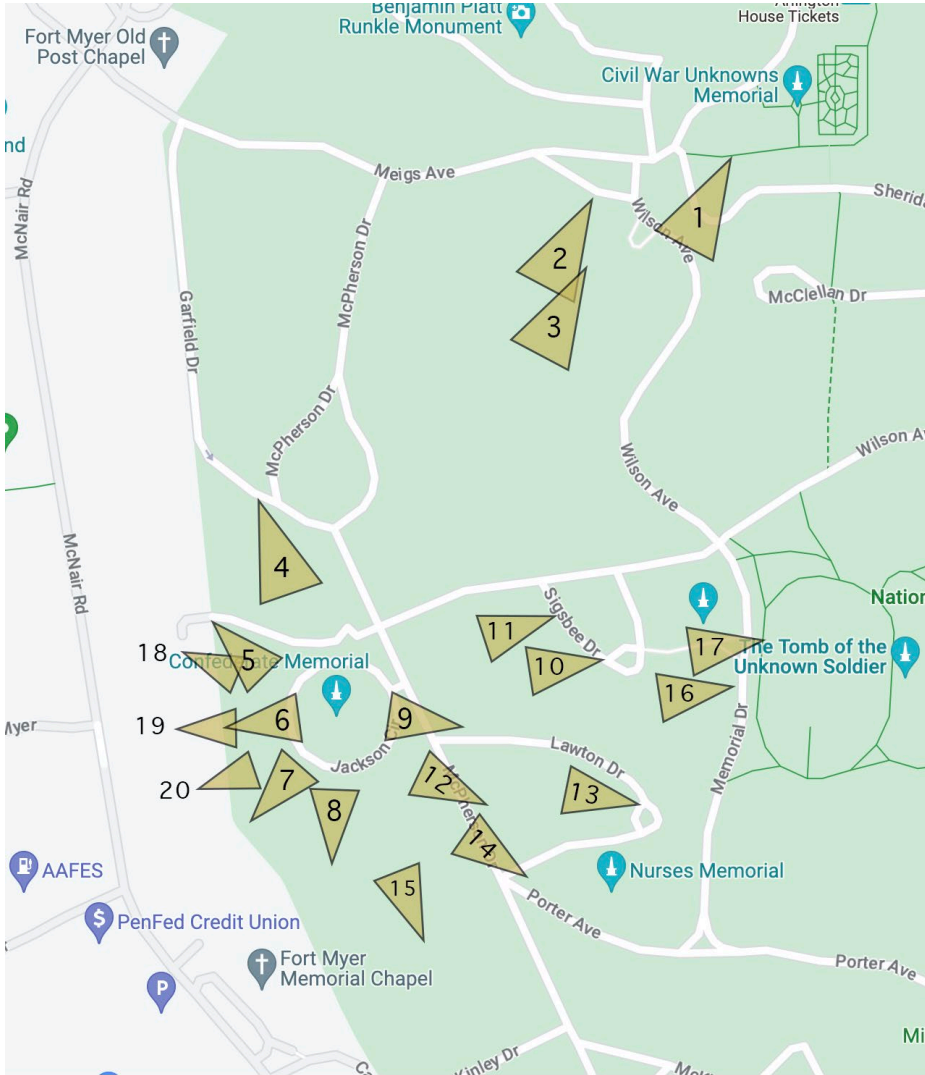
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Angle of photo and photo number in **YELLOW**.



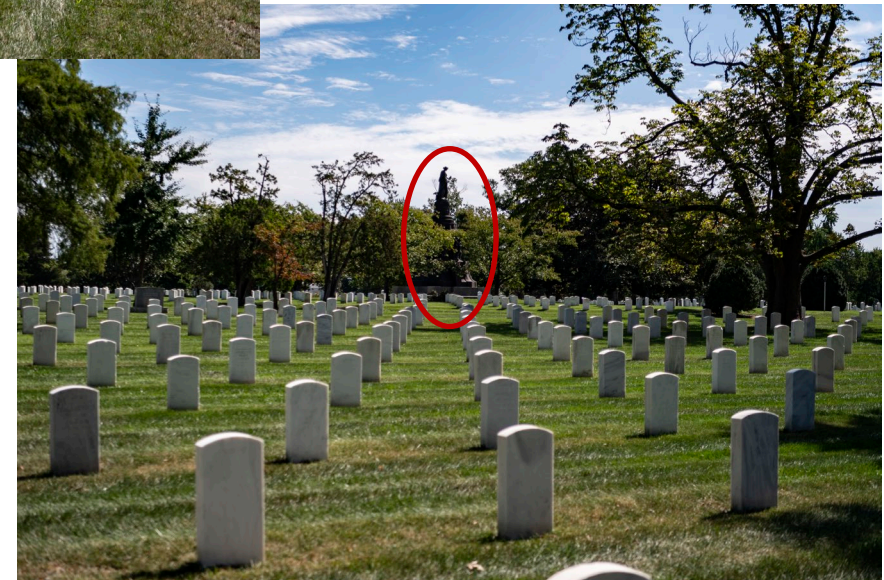
# ARLINGTON NATIONAL CEMETERY

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## APE VIEWSHEDS: AUGUST 2023



**View 5: Confederate Memorial partially visible**



**View 6: Confederate Memorial partially visible**

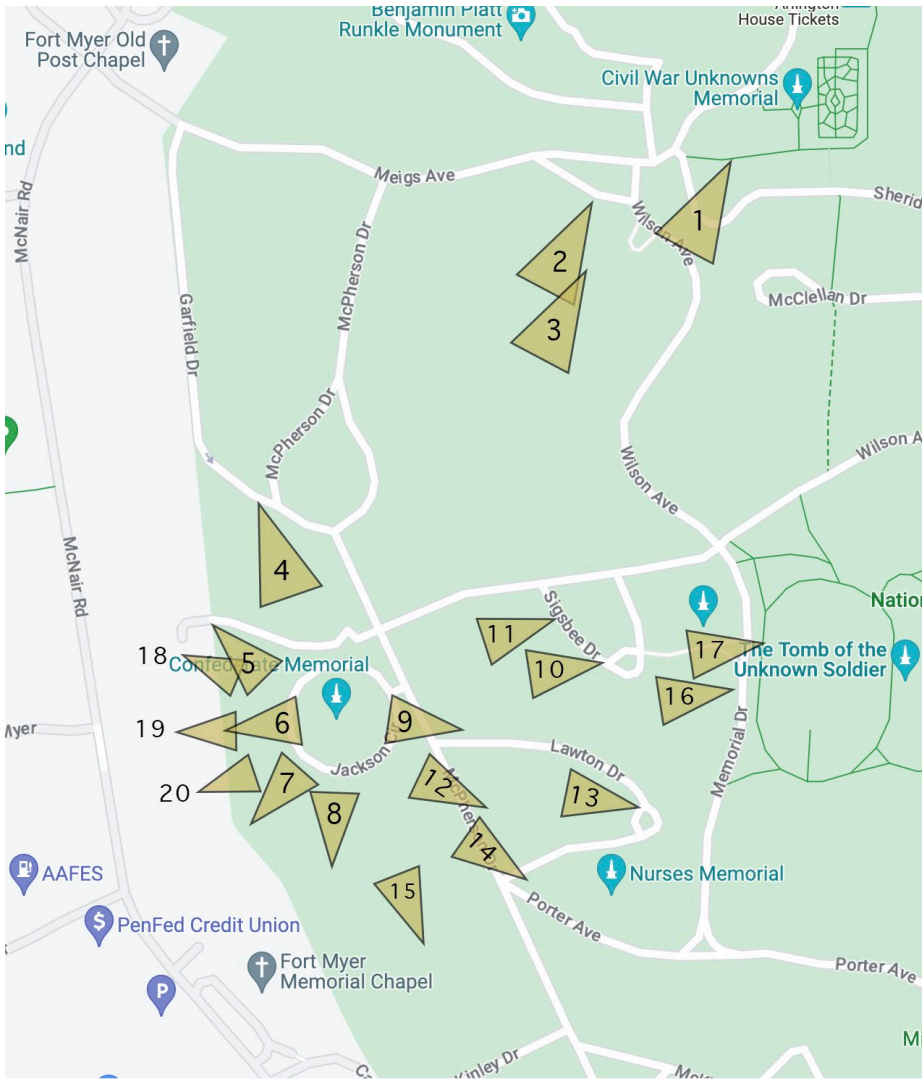
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Angle of photo and photo number in **YELLOW**.



# ARLINGTON NATIONAL CEMETERY

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## APE VIEWSHEDS: AUGUST 2023



**View 7: Confederate Memorial visible**



**View 8: Confederate Memorial visible**

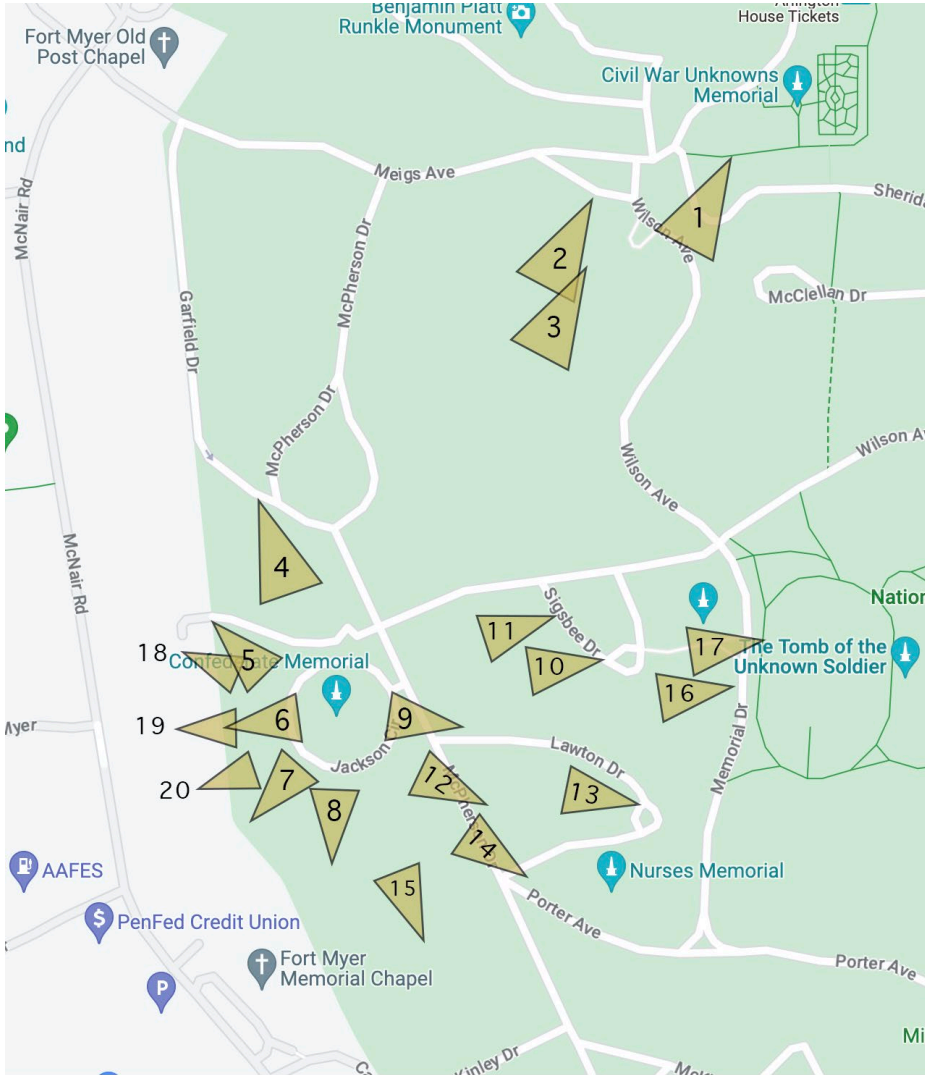
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# ARLINGTON NATIONAL CEMETERY

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## APE VIEWSHEDS: AUGUST 2023



**View 9: Confederate Memorial partially visible**



**View 10: Confederate Memorial partially visible**

**Viewshed Map Key**  
Angle of photo and photo number in **YELLOW**.

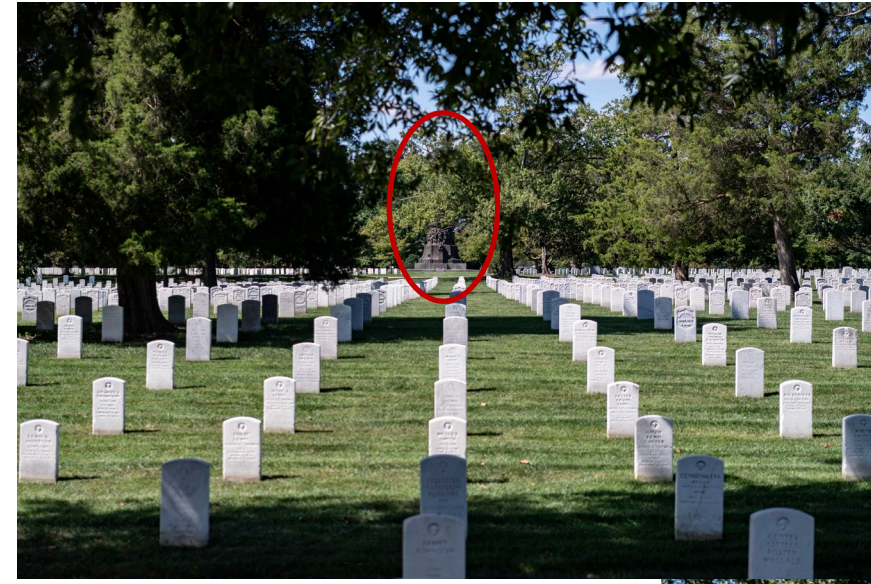
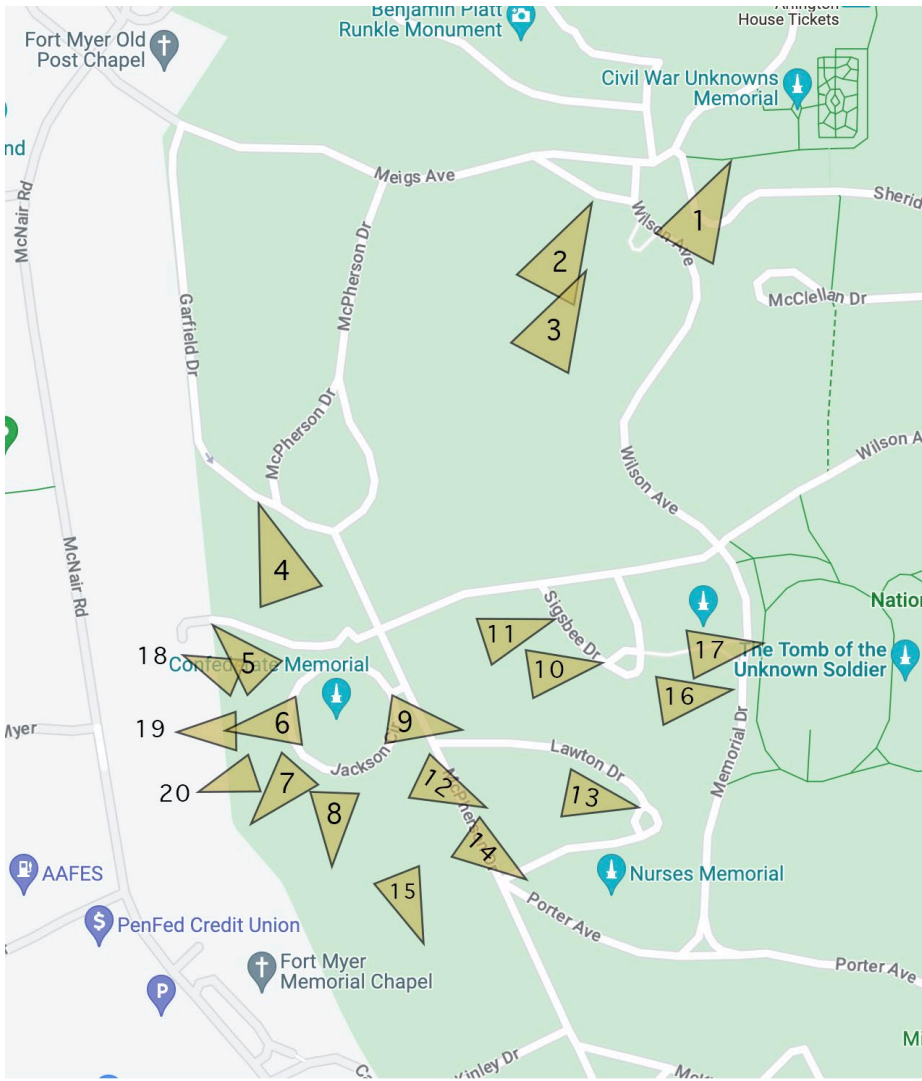




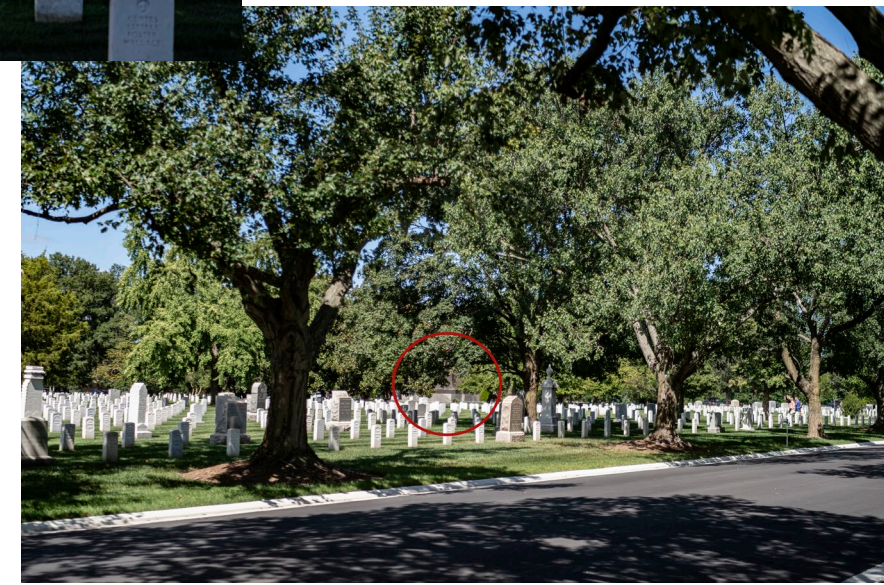
# ARLINGTON NATIONAL CEMETERY

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## APE VIEWSHEDS: AUGUST 2023



**View 11: Confederate Memorial partially visible**



**View 12: Confederate Memorial partially visible**

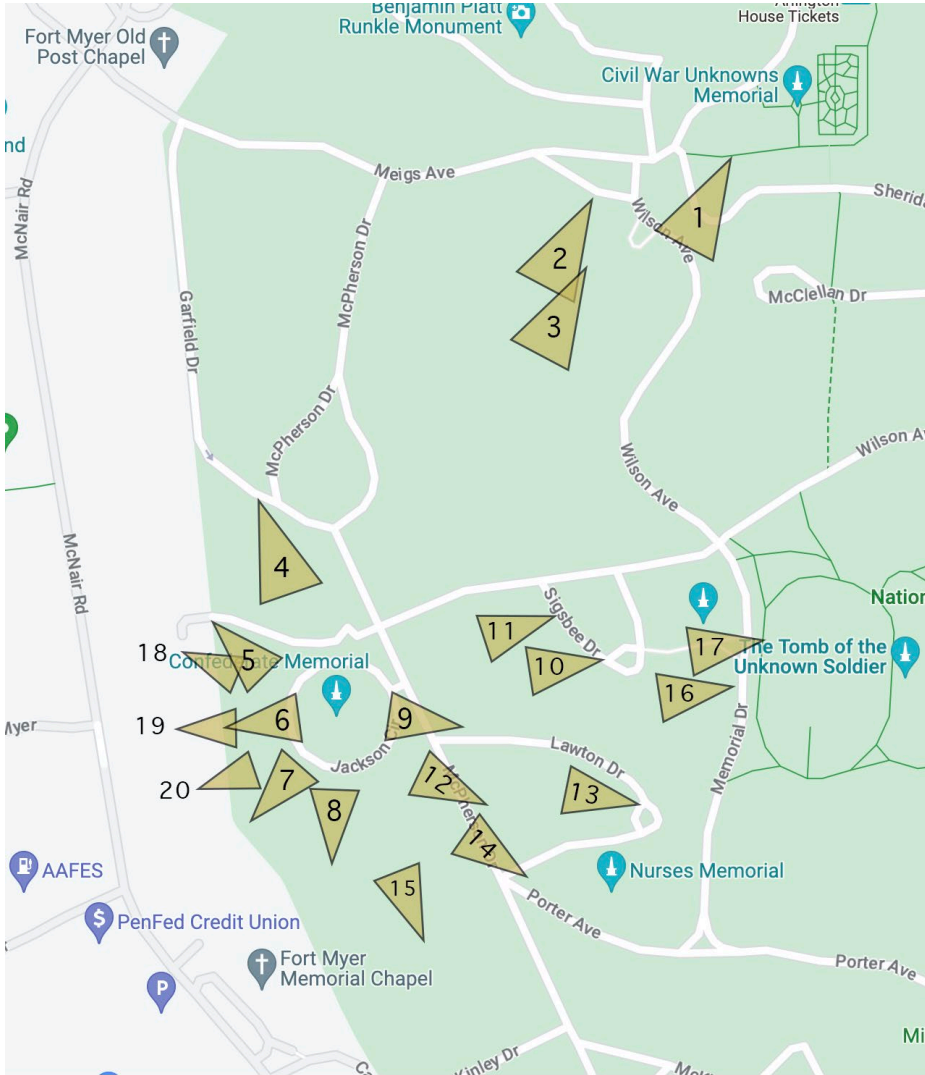
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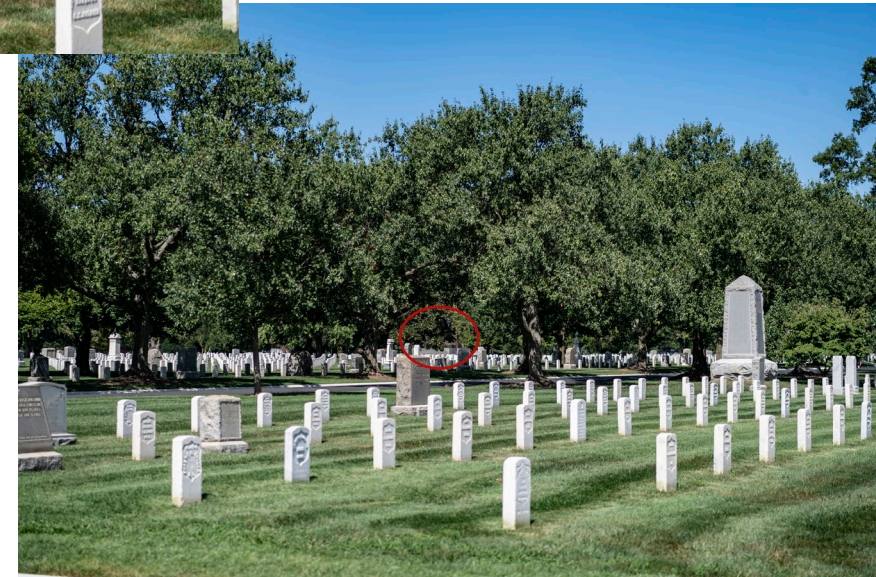
# ARLINGTON NATIONAL CEMETERY

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## APE VIEWSHEDS: AUGUST 2023



**View 13: Confederate Memorial partially visible**



**View 14: Confederate Memorial partially visible**

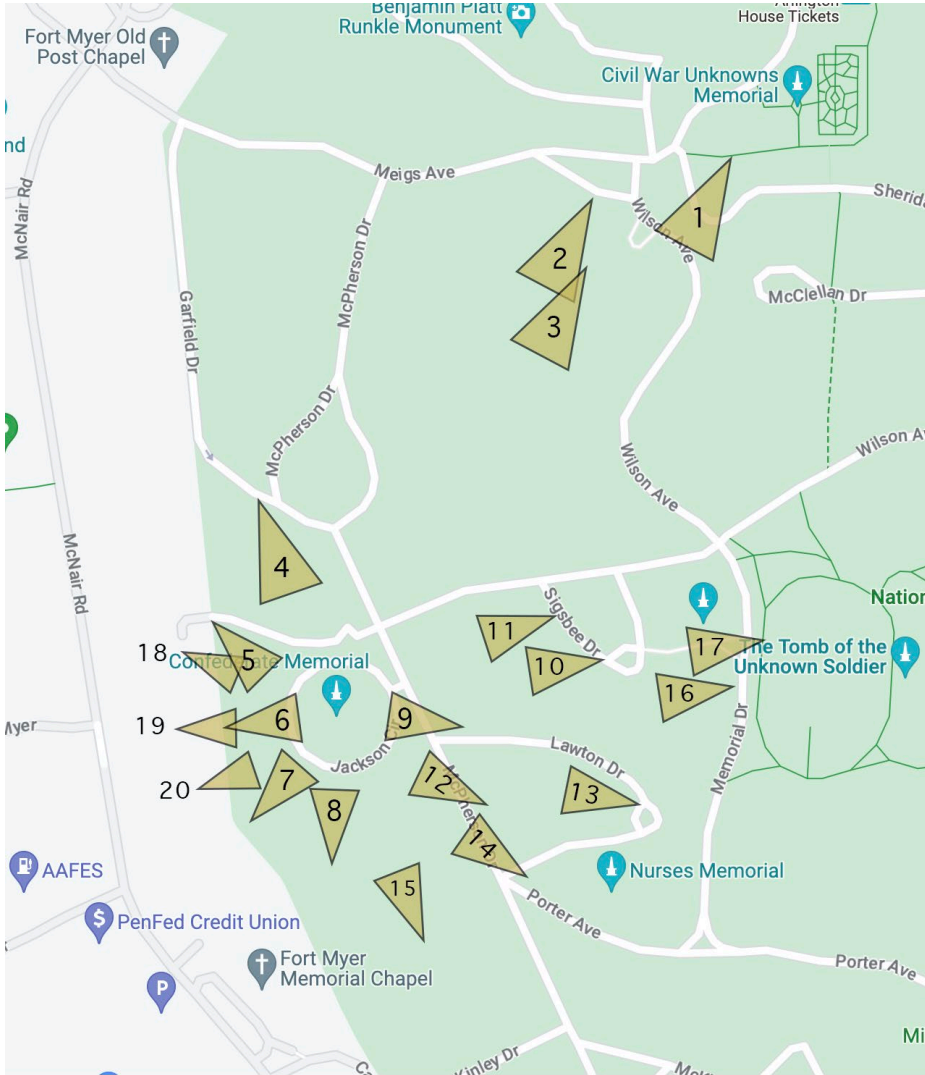
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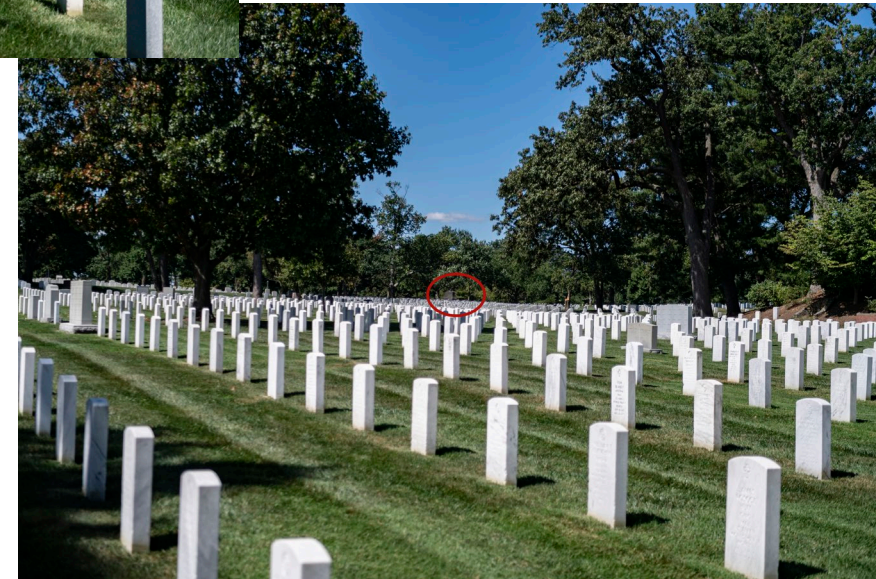
# ARLINGTON NATIONAL CEMETERY

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## APE VIEWSHEDS: AUGUST 2023



**View 15: Confederate Memorial partially visible**



**View 16: Confederate Memorial partially visible**

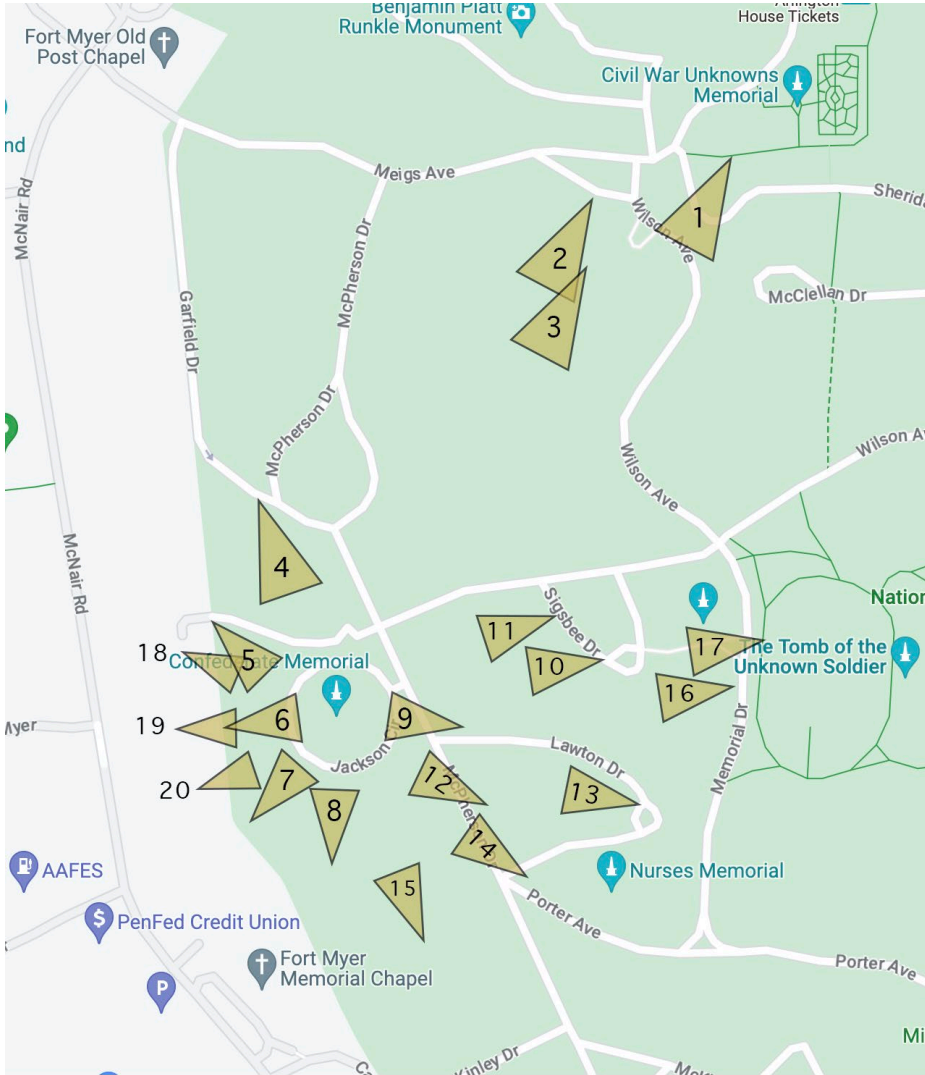
**Viewshed Map Key**  
Angle of photo and photo number in **YELLOW**.



# ARLINGTON NATIONAL CEMETERY

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## APE VIEWSHEDS: AUGUST 2023



**View 17: Confederate Memorial not visible**



**View 18: Confederate Memorial partially visible from Fort Myer boundary**

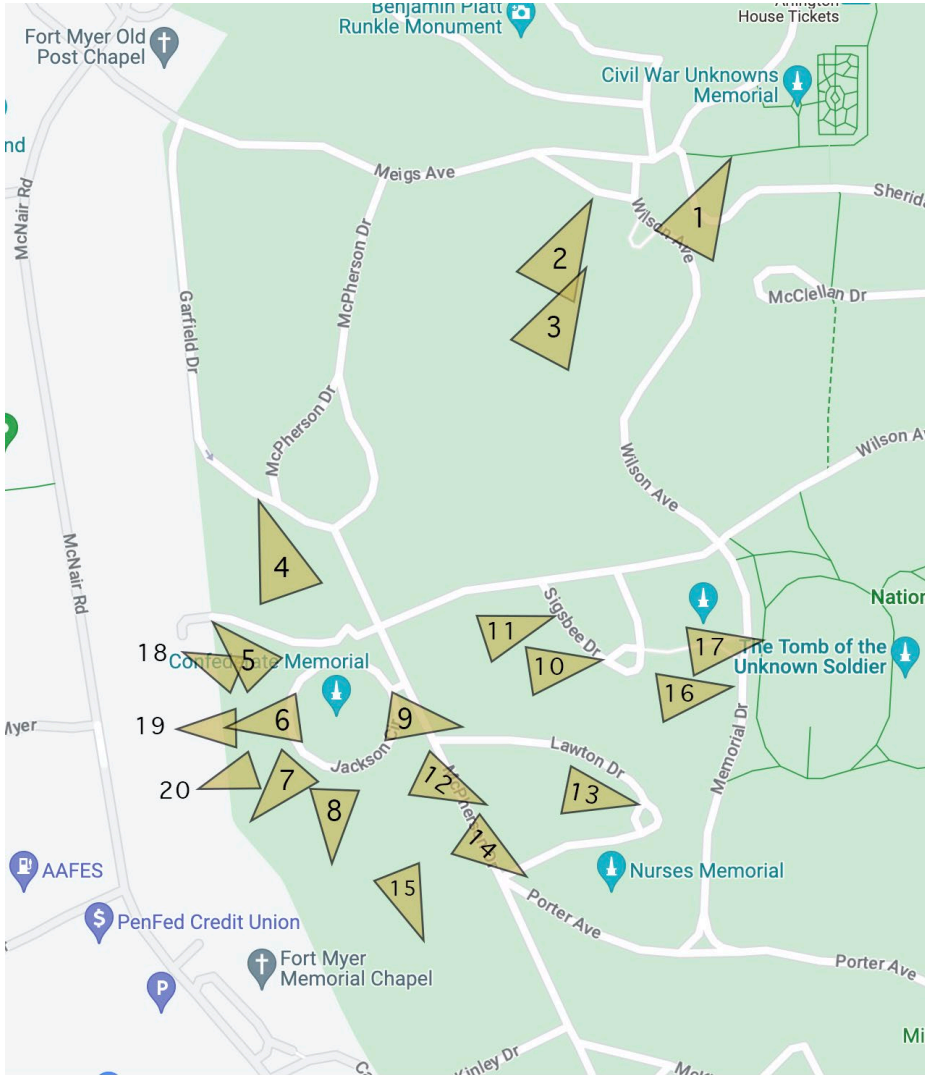
**Viewshed Map Key**  
Angle of photo and photo number in **YELLOW**.



# ARLINGTON NATIONAL CEMETERY

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## APE VIEWSHEDS: AUGUST 2023



**View 19: Confederate Memorial visible from Fort Myer boundary**



**View 20: Confederate Memorial visible from Fort Myer boundary**

**Viewshed Map Key**  
Angle of photo and photo number in **YELLOW**.